

## Message Text

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PAGE 01 ALGIER 02146 01 OF 02 241414Z  
ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 ONY-00 /026 W  
-----033509 241419Z /44  
R 231500Z AUG 77  
FM AMEMBASSY ALGIERS  
TO SECSTATE WASHDC 7079

C O N F I D E N T I A L SECTION 1 OF 2 ALGIERS 2146

STADIS//////////

C O R R E C T E D C O P Y (TEXT)

FOR BISHOP (NEA/AFN) FROM AMBASSADOR HAYNES

E. O. 11652: GDS  
TAGS: PDIP, AG, US  
SUBJ: GOALS IN RELATIONS WITH ALGERIA

REF: STATE 194674

1. THE FOLLOWING IS MY RESPONSE TO REFTEL WITH A FEW SUGGESTIONS FOR ADDITIONAL GOALS. I TRUST DEPT APPRECIATES THAT ACHIEVEMENT OF ALL OF THESE IMPORTANT GOALS IS SOMEWHAT LIMITED BY SMALL SIZE OF EMBASSY ESTABLISHMENT AND NEED FOR MEASURED APPROACH THAT AVOID RAISING UNDUE EXPECTATIONS AND ENSURES THAT WHAT WE UNDERTAKE CAN BE ACHIEVED.

2. BY WAY OF GENERAL COMMENT, I WOULD LIKE TO POINT OUT THAT WE SEEM TO BE DRIFTING TOWARDS SOME KIND OF "SPECIAL RELATIONSHIP" WITH ALGERIA, BOTH BECAUSE OF OUR COMPLEMENTARY ECONOMIES AND BECAUSE OF THE ADMINISTRATION'S APPARENT WISH TO CULTIVATE REGIMES THAT, WHILE "LEFTIST", ARE INDEPENDENT AND AMENABLE TO COOPERATION WITH US ON SPECIFIC ISSUES. I HAVE NO QUARREL WITH THIS DRIFT. HOWEVER, WE WILL SOON NEED TO EXAMINE OVERALL RELATIONSHIP AND DECIDE WHERE WE WANT IT TO LEAD AND WHY, WHETHER WE ARE WILLING TO INVEST  
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ADDITIONAL RESOURCES, AND WHAT PRICE (IF ANY) WE ARE WILLING TO PAY IN TERMS OF OUR RELATIONSHIP WITH MORE MODERATE LDC'S. WE ALSO NEED TO ASSESS WHAT WE WANT FROM GOA BESIDES SOMEWHAT MORE MUTED TONE IT HAS ALREADY DISPLAYED IN INTERNATIONAL FORA.

3. HIGH LEVEL VISITS ARE LOGICAL POINT OF DEPARTURE FOR EXPANDING OUR RELATIONSHIP WITH THIS COUNTRY. BOUMEDIENE'S VISIT TO U.S. NEXT

YEAR SHOULD ALLOW US TO SOLIDIFY OUR RECENTLY INCREASED CONTACTS WITH PRESIDENCY. WE WILL DO OUR BEST TO SUSTAIN SUCH CONTACTS BEFORE, DURING AND, ESPECIALLY, AFTER EVENT HAS TAKEN PLACE, AND VISIT SHOULD PERMIT US TO IDENTIFY OFFICIALS WHO WOULD BE GOOD CANDIDATES FOR FUTURE VISITS TO U.S. WE ARE RELYING HEAVILY ON DEPARTMENT TO OBTAIN DATES FROM WHITE HOUSE FOR SUCH VISIT NEXT SPRING. EARLIER DATES ARE RECEIVED BY ALGERIANS, BETTER CHANCE OF THEIR AGREEING TO DATES MOST CONVENIENT FOR WHITE HOUSE.

4. WHILE RECOGNIZING DIFFICULTIES OF SECRETARY'S SCHEDULE, I ALSO WISH TO GO ON RECORD AS RECOMMENDING THAT HE VISIT HERE AT SOME POINT, MOST LOGICALLY DURING SOME FUTURE TRIP TO MIDDLE EAST. ALGERIANS WOULD GREATLY VALUE SUCH A GESTURE, AND GOA CARRIES SUFFICIENT WEIGHT IN VARIOUS THIRD WORLD COUNCILS TO MAKE THOROUGH HEARING OF ITS VIEWS WORTHWHILE.

5. I WOULD ALSO SUGGEST VISITS FROM HIGH LEVEL WASHINGTON PEOPLE DEALING WITH SPECIFIC NORTH-SOUTH ISSUES. FOR EXAMPLE IF DICK COOPER OR SOMEBODY A LITTLE BELOW HIM COULD SPEND COUPLE OF DAYS HERE, WE MIGHT BE ABLE TO FERRET OUT JUST WHO, IF ANYBODY, IN GOA REALLY CARES ABOUT COMMON FUND, OR LDC DEBT, AND WHETHER OR NOT THERE IS ANY CHANCE OF REAL EXCHANGE WITH GOA ON SUCH ISSUES. IN ABSENCE OF SUCH ISSUE-FOCUSED VISITS, IT IS DIFFICULT TO SUSTAIN DIALOGUE ON NORTH-SOUTH QUESTIONS. WE AWAIT DEPARTMENT'S INITIATIVE TO IDENTIFY ISSUES MOST APPROPRIATE FOR SUCH TREATMENT.

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6. STILL ON THE SUBJECT OF DIALOGUE, WE HAVE DEVELOPED PRACTICE OF APPRISING GOA OF RESULTS OF U.S. INITIATIVES IN MIDDLE EAST CRISIS. WHILE REMAINING CRITICAL OF U.S. EFFORTS, AND ESPOUSING RADICAL ARAB CAUSE IN ITS GOVERNMENT-CONTROLLED PRESS, GOA HAS STAYED OUT OF MIDDLE EAST SITUATION AND HAS IN PRIVATE ENCOURAGED OUR RECENT INITIATIVES THERE. WE STRONGLY RECOMMEND DEPARTMENT CONTINUE TO KEEP US INFORMED OF DEVELOPMENTS IN MIDDLE EAST SO THAT WE MAY, IN TURN, CONTINUE OUR DIALOGUE WITH GOA.

7. AS TO CLIMATE FOR U.S. BUSINESS, ROOM FOR IMPROVEMENT IS VAST. WE SHOULD PERHAPS THINK OF CONCENTRATING ON ONE OR TWO PROBLEMS AND HITTING GOA HARD ON THOSE, RATHER THAN REPEATING WHOLE LITANY OF COMPLAINTS. FOR EXAMPLE, WE MIGHT ASK FOR ABOLITION OF EXIT VISA REQUIREMENT FOR ALL AMERICAN RESIDENTS, OR AT LEAST FOR THOSE WHOSE COMPANIES HAVE UNDERTAKEN TO PAY THEIR EMPLOYEES' ALGERIAN PERSONAL INCOME TAX. OR WE MIGHT ASK THAT VISITORS' VISAS BE MADE VALID FOR SIX INSTEAD OF THREE MONTHS. WE COULD FORMULATE OTHER REQUESTS OF THIS NATURE. IF DEPARTMENT AGREES, REQUIRED ACTION ON FORMULATING OF POLICY WOULD BE COLLABORATIVE ONE BETWEEN DEPARTMENT AND FIELD, AND IMPLEMENTATION OF POLICY WOULD BE FOR FIELD.

8. I FULLY AGREE WE SHOULD DO ANYTHING WE CAN TO SPEED UP FPC (OR

DEPARTMENT OF ENERGY) ACTION ON REMAINING LNG CONTRACTS. INITIATIVE REMAINS WITH DEPARTMENT.

9. AS TO EXIM, IT SEEMS FROM HERE THAT ALGERIA IS ALREADY IN PRETTY DEEP -- \$800 MILLION IN EXPOSURE AND SEVERAL HUNDRED MILLION MORE IN OUTSTANDING PRELIMINARY COMMITMENTS. IF EXIM WANTS TO HOLD BACK (AND I SEE NO EVIDENCE IT DOES), IT HAS ONLY TO CITE ALGERIA'S DEBT SITUATION, AND WE WOULD BE HARD PRESSED TO FIND RIPOSTE. NO ACTION IS REQUIRED IN THIS CONNECTION.

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ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 ONY-00 /026 W  
-----018731 231625Z /40  
R 231500Z AUG 77  
FM AMEMBASSY ALGIERS  
TO SECSTATE WASHDC 7080

C O N F I D E N T I A L SECTION 2 OF 2 ALGIERS 2146

STADIS////////////////////////////////////

FOR BISHOP (NEA/AFN) FROM AMBASSADOR HAYNES

10. WE MIGHT PRESS AGAIN FOR RESOLUTION OF OUR OUTSTANDING USG CLAIM, BUT I DOUBT WE WILL EVER MOVE GOA ON PRIVATE CLAIMS. WITH RESPECT TO USG CLAIM, THIS IS NOT PROPITIOUS MOMENT TO PURSUE THIS MATTER. THEREFORE, I RECOMMEND WE PUT IT ON BACK BURNER UNTIL CLIMATE IS MORE RECEPTIVE OR WE HAVE TRADE-OFF. MUCH THE SAME RATIONALE APPLIES TO PRIVATE CLAIMS.

11. LABOR SEEMS TO ME GOOD AREA OF ALGERIAN SOCIETY WITH WHICH TO TRY TO ESTABLISH CONTACT, AND GENERAL UNION OF ALGERIAN WORKERS (UGTA) IS INTERESTED IN FURTHER DISCUSSION ON SUBJECT. WE UNDERSTAND, HOWEVER, THAT EXCHANGES INVOLVING STATE-CONTROLLED UNIONS SUCH AS UGTA DIFFICULT FROM OUR POINT OF VIEW (ALGERIS 2002 AND STATE 192335). WE HAVE RECEIVED QUERY ON HOW CONTACTS COULD BE EXPANDED FROM U.S. DEPT OF LABOR (JAMES MATTSON'S LETTER TO CHARLES DUNBAR OF AUGUST 5, 1977) AND WILL BE FOLLOWING UP ON THIS. POST'S CONTACTS WITH GOA BUREAUCRACY ARE ADEQUATE, AS ARE THOSE WITH PROFESSIONAL COMMUNITY (DOCTORS, LAWYERS, PROFESSORS) AND REPRESENTATIVES OF GOVERNMENT-CONTROLLED MEDIA. INITIATIVE ON DEVELOPING CLOSER TIES WITH WIDEST VARIETY OF GROUPS IN ALGERIAN SOCIETY REMAINS WITH POST. BUT WE WILL NEED TO GET STATE-CONTROLLED UNION

QUESTION IRONED OUT.

12. THERE SEEMS TO BE SLOWDOWN IN AREA OF MILITARY EXCHANGES AT  
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MOMENT. DURING MY COURTESY CALL ON DEFENSE MINISTRY SECYGEN COLONEL LATRECHE, LATTER CAUTIONED THAT MILITARY RELATIONS ALWAYS LAG BEHIND POLITICAL AND COMMERCIAL TIES. HE ADDED HE WAS SURE FURTHER CONTACTS WOULD BE POSSIBLE IN FUTURE, BUT LEFT IMPRESSION IT UP TO ALGERIANS TO TAKE INITIATIVE. THERE WILL BE ANOTHER OPPORTUNITY SOON TO CONTACT LATRECHE, WHEN WE PRESENT PPBS MATERIAL PROMISED HIM DURING NWC VISIT LAST SPRING (ALGIERS 2132). BEYOND THIS, OUR RELATIONS WITH MILITARY WILL BE CONDITIONED BY MILITARY SALES POLICY. WE KNOW OF NO NEW DEVELOPMENTS IN THIS AREA AT MOMENT, BUT CASE OF HARRIS CORPORATION'S APPLICATION TO BUILD PROFESSIONAL ELECTRONICS FACTORY HERE (ALGIERS 1461) STILL NOT RESOLVED TO OUR KNOWLEDGE. POST WILL REMAIN ALERT TO TAKING ADVANTAGE OF ANY FAVORABLE CHANGE WITH RESPECT TO MILITARY EXCHANGES, TRAINING, VISITS OR SALE OF NON-LETHAL MILITARY EQUIPMENT.

13. IN CULTURAL AND EDUCATION FIELD, FOLLOWING CONCRETE PROPOSALS COULD BE ACTED UPON TO EXPAND EXCHANGES:

(A) PROGRAM SIGNIFICANT, NOT JUST TOKEN, NUMBER OF SHORT-TERM AMERICAN LECTURERS AT ALGERIAN UNIVERSITIES UNDER NEW SHORT-TERM FULBRIGHT PROGRAM. GOA HAS MADE ITS PRIORITIES KNOWN AND IS AWAITING OUR RESPONSE ON NUMBER OF PROFESSORS TO BE MADE AVAILABLE. (REF: ALGIERS 0927).

(B) EXPLORE POSSIBILITY OF CONTRACTING CREATION OF TECHNICAL INSTITUTES AT NEW UNIVERSITIES OF BLIDA AND TIZI OUZOU, AS REQUESTED BY GOA, UNDER REIMBURSABLE ASSISTANCE CONTRACTS. GOA HAS ASKED FOR OUR HELP AND IS AWAITING OUR RESPONSE (REF: CHRIS ROSS-CHRISTIAN CHAPMAN LETTER, JULY 31, 1977).

(C) INAUGURATE ENGLISH-TEACHING PROGRAM IN ALGIERS. SECYGEN OF GOVERNMENT, SMAIL HAMDANI, RAISED THIS POSSIBILITY WITH ME RECENTLY, AND USIS IS MOVING AHEAD ON IT.

14. IN ADDITION TO AREAS ADDRESSED IN REFTTEL, I WOULD SUGGEST DEPARTMENT CONSIDER FOLLOWING GOALS:  
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(A) MONITORING OF ACTIVITIES OF THE MANY ALGIERS-BASED LIBERATION MOVEMENTS;

(B) ADDRESSING HUMANITARIAN NEEDS OF SAHRAOUI REFUGEES IN SOUTHWESTERN ALGERIA;

(C) LAUNCHING VERY LOW-KEY EFFORTS TO PREVENT CONFRONTATION BETWEEN ALGERIA AND MOROCCO OVER WESTERN SAHARA FROM RIPENING INTO

OPEN WARFARE (SUCH EFFORTS SHOULD SPECIFICALLY EXCLUDE USG PLAY-  
ING MEDIATING ROLE BETWEEN PARTIES). EFFORTS SHOULD BE LIMITED TO  
PREACHING CAUTION TO OUR VARIOUS ALGERIAN CONTACTS AND REITERATING  
USG NEUTRALITY WHILE PRESSING PARTIES TO REACH PEACEFUL SOLUTION;  
ADDITIONAL OBJECTIVE OF THIS APPROACH IS TO KEEP UP-TO-DATE ON GOA  
THINKING ON THIS CRITICAL ISSUE;

(D) ENCOURAGING DEVELOPMENT OF REIMBURSABLE TECHNICAL ASSISTANCE  
PROJECTS NOT ONLY IN EDUCATION, BUT IN OTHER FIELDS AS WELL.HAYNES

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